

Seven Characteristics of an Effective Proposal

A proposal is first and foremost a sales document containing technical and pricing information.

Developing a high quality proposal requires a well-executed capture effort and a capture plan that is effectively incorporated into the entire proposal development effort.

The quality and competitiveness of a proposal depend on a number of criteria that measure how well you comply with the customer's bid instructions, respond to the requirements and issues that drove the procurement, articulate an effective and competitive strategy, understand the competitive environment, and then craft a persuasive proposal that is well written, easy to evaluate and appealing to read. Shipley Associates has categorized the seven characteristics as shown in Figure 1.

Characteristics	Definitions
Compliance	Have all bid request requirements been addressed and all instructions followed?
Responsiveness	Does the proposal clearly and directly address the customer's needs?
Strategy	Is it obvious why this offer should be selected?
Competitive Focus	Is it obvious why this offer is better than competitive offers?
Quality of Writing	Is the writing customer focused, well organized, clear, and correct?
Visualization	Do visuals clearly communicate major selling points?
Page and Document Design	Is the proposal professional in appearance and easy to evaluate?

Figure 1. Shipley Associates Effective Proposal Characteristics. High quality, effective proposals include these key attributes, regardless of industry or type of business or organization.

The radar diagram in Figure 2 provides a graphical rating of the characteristics by industry benchmark, signifying the relative importance of the characteristics to effective proposals.



Figure 2. Composite Proposal Assessment Rating by Criterion. After assessing over 340 large and small proposals originating in 6 countries, Shipley plotted the average composite scores (orange) versus industry benchmarks (gray) for high-quality, competitive proposals. Ratings are 1 = Not Found, 2 = Major Improvement Needed, 3 = Marginal, 4 = Average, 5 = Above Average, and 6 = Superior.

Cross references to topics and guidelines are based on the 4th Edition of the Shipley Proposal Guide. These commonly recognized characteristics were established by the Association of Proposal Management Professionals (APMP) and the Business Development Institute-International (BDI-I). These standards are further supplemented by proposal development standards established in the *Shipley Proposal Guide*. The overall score for a proposal is weighted based on the relative importance of the characteristic; for example, since compliance and responsiveness are most important, they have a higher impact on the overall score than other less important criteria.



Characteristic Definitions	Proposal Guide Sections			
Compliance means strict adherence to the customer's bid request, both the submittal instructions and the requirements. Compliance with instructions means that you have followed the requested format, answered all questions, completed all forms, and submitted your response to the right person and place on time. Compliance with requirements means that you have agreed to meet all requirements as asked in the bid request. Being fully compliant will not ensure a win, but failure to be compliant can easily result in a loss.	Compliance and Responsiveness Outlining Headings			
Responsiveness means addressing the customer's underlying needs. Proposals can be responsive but not compliant, or compliant but nonresponsive. The proposal cannot simply agree to meet the requirements in the solicitation. The bid must be specific in describing "how" the requirement will be met. It must also address the needs of the customer and provide specific benefits that are associated with the features of the proposed solution. These features are most powerfully presented as discriminators, features of your offer that provide valued benefits to the customer and are only available from you.	Compliance and Responsiveness Executive Summary Theme Statements Organization Choosing Correct Words			
Strategy and Persuasion: Strategy is best developed during the pre-solicitation phase. Strategies that move the bidder to a favored position can be categorized as actions taken to leverage strengths, mitigate weaknesses, highlight competitor weaknesses, and neutralize competitor strengths. Execution of strategies produces features with associated benefits and potential discriminators. During the proposal development phase, these strategies become the central messages of the proposal. Persuasion is using these central messages in the proposal in a variety of ways including theme statements, action captions, informative headings, value propositions, risk mitigation approaches, and substantiated descriptions of benefits and discriminators.	Proposal Strategy Theme Statements Action Captions Headings Features, Advantages and Benefits Risk Management			
Competitive Focus: A winning proposal must not only respond to the customer's issues and requirements, it must also reflect your knowledge of the competition and their strengths, weaknesses, solutions, and pricing. Only by performing effective competitive assessments will you be able to correctly articulate your own discriminators relative to the competition. A well-executed competitive assessment will contribute valuable input to your strategy, win themes, discriminators, ghosting of competitors, solution, pricing and teaming considerations.	Discriminators Proposal Strategy			
Quality of Writing: A common mistake many companies make is they view a proposal as a "technical proposal" rather than a sales document. Effective proposal writing requires a style of writing that is often foreign to many academics, engineers and other technically-oriented professionals. The analytical (or inductive) style must be abandoned in favor of a style that is best exemplified by newspaper articles and sales brochures. This style of top-down (or deductive) writing provides the main points at the beginning and then develops the details and substantiation, followed by a summary. This approach ensures that your key sales messages are read by the evaluation team.	Organization Choosing Correct Words Customer Focus Letter Proposals Headings			
Visualization: High-level readers of proposals, those either making or influencing the selection decision, often only skim proposals, looking at the graphics that stand out, then reading the captions, headings, highlight statements, and the executive summary. These readers must be able to see why you should be selected without reading body text. Effective graphics leave overall positive impressions and can make it easy for evaluators to find detailed answers to questions. Studies of retention show that after a single reading, evaluators will remember more of what they see in a graphic than what they read in text. In addition, when evaluators both see and read the same point, they retain information longer. The key elements in retention are repetition and dual modes of acquisition.	Action Captions Graphics			
Page and Document Design: The reading process is identical for technical documentation or a proposal. However, the motivation of the reader differs. The more interesting the subject to the reader, the more the reader wants the information, the less you have to entice the reader to read your document. People are lookers first, then readers. A good page and document design entices readers, then facilitates understanding, even though evaluators may not be conscious of the design techniques used. A well-organized, visually appealing design helps evaluators find what they need to know rapidly and easily while reflecting your organization's professionalism. Never underestimate the importance of the proposal's appearance. When competitors' offers differ minimally, the appearance and organization of the proposal can make the difference. And lastly, the evaluation team views your proposal as the first deliverable of the new contract; make it a high quality product that reflects your attention to detail and quality standards.	Page and Document Design Graphics			

The following two pages include a proposal assessment checklist for use in evaluating and rating how your own proposals meet the characteristics.

Proposal Assessment Checklist

Proposal Name:	
Reviewer:	

Criteria/Checklist Items	Not F	Not Found Superior					erior	Proposal Guide	
Ontona/Oncokiist itemis	1	2		3	4	5	6	Topic & Guideline(s)	
Compliance Overall Rating								.,	
Have all bid request requirements been addressed and all									
instructions followed?	0	0	О	0	0	0		Compliance and Responsiveness	
le compliance with executation and format instructions obvious								(C&R); Outlining (O)	
Is compliance with organization and format instructions obvious and deliberate?	0	0	О	0	0	0		C&R 1, 5, 6; O 1, 2, 9	
Are major section titles and subheadings consistent with the								O 2, 3; Headings 1	
names and numbering in the bid request?	0	0	0	0	0	0		•	
Does the proposal have a compliance matrix that is easy to	0	0	0	0	0	0		C&R 6	
find and mapped to bid request?									
Comments:									
Decree of control Occord Defice									
Responsiveness Overall Rating								Compliance and Responsiveness	
Does the proposal clearly and directly address the prospects needs?	0	0	0	0	0	0		(C&R);	
Do the executive summary and section summaries link the			_		_			Executive Summary 4; Theme	
prospects needs to the proposal solution?	0	0	0	0	0	0		Statement 6	
Do major sections open with clear statements that the offering	0	0	0	0	0	0		Organization 5	
satisfies the prospects needs and requirements? Do all major sections tie features and benefits to prospect								Model Document 13	
requirements and needs?	0	0	0	0	0	0		Model Document 13	
Does the language in each section reflect the prospects	0	0	0	0	0	_		Choosing Correct Words 1-7	
language and tone?	0	O	O	O	O	0			
Comments:									
Strategy Overall Rating									
Is it obvious why this offer should be selected?	0	0	С) () (0)	Strategy	
Does the proposal emphasize strengths and mitigate weaknesses of the proposed offering?	0	0	С) () (0)	Strategy 5, 6, 8	
Are theme statements specific, factual, believable, and								Theme Statements 2-9	
quantified when possible?	0	0	С) () (0)		
Are theme statements, action captions, and informative								Theme Statements, Action	
headings consistent in content, language, structure, and placement?	0	0	С) () (0)	Captions, Heading	
Is added value emphasized, quantified, and substantiated?	0	_) (o 0		Value Propositions 1, 3, 4, 6	
Does the proposal build on clear, coherent benefits that	0	0	С	, (, (0	•	Features, Advantages, and	
address both quantitative requirements and qualitative	0	0	С) () (0 0)	Benefits 5	
needs?								Bonome o	
Are risk assessments and corresponding risk management	0	0	С) (o 0	,	Risk Management 1-4	
approaches discussed throughout the proposal?	Ū	Ŭ		`		, ,			
Comments:									
Competitive Focus Overall Rating			_			_		Strategy	
Is it obvious why this offer is better than competitive offers? Are discriminators prominent in themes, captions, headings,	0	0	C) () (0)	Discriminators	
callouts, lists, and summaries?	0	0	C) () (0)	Distributions	
Are competitors ghosted in trade studies or other discussions	^	0	С) (, .	o 0		Strategy 9	
that substantiate the proposed offering?	O	U	C	, (, (, (,	0	
Are competitors approaches discussed but not named?	0	0	C) () (0)	Strategy 9	
Comments:									

Criteria/Checklist Items	Not Found					Sup	erior	Proposal Guide
	1	2	3	3	4	5	6	Topic & Guideline(s)
Quality of Writing Overall Rating								
Is the writing customer focused, well organized, clear, and correct?	0	0	0	0	0	0		Organization; Choosing Correct Words
Do sections use the top-down, four-box writing approach?	0	0	0	0	0	0		Organization; Letter Proposals 2-7
Are summaries and introductions used at all levels?	0	0	0	0	0	0		Organization 5
Do section subheadings and content reflect section introductions?	0	0	0	0	0	0		Headings 6
Are paragraphs, sentences, and words kept short, when possible?	0	0	0	0	0	0		Organization 6
Are jargon and acronyms appropriate and not overused?	0	0	0	0	0	0		Choosing Correct Words 1-7
Are word use, grammar, and mechanics accurate and correct?	0	0	0	0	0	0		Choosing Correct Words 1-7
Comments:								
Visualization Overall Rating								
Do visuals clearly communicate major selling points?	0	0	0	0	0	0		Action Captions; Graphics
Are visuals professional and consistently formatted?	0	0	0	0	0	0		Graphics 3-5, 9, 10
Are all visuals appropriate, contributing significant content?	0	0	0	0	0	0		Graphics 3-5
Do all visuals have action captions?	0	0	0	0	0	0		Action Captions 1-8
Do all captions have informative headings and captions linking benefits to the features shown?	0	0	0	0	0	0		Action Captions 2-5
Are all graphics referenced in prior text?	0	0	0	0	0	0		Action Captions 7
Comments:								
Page and Documents Design Overall Rating								Page and Document Design
Is the proposal professional and easy to evaluate?	0	0	0	0	0	0		(Pⅅ)
Does key information stand out?	0	0	0	0	0	0		Pⅅ 4-11
Are pages easy to read and comprehend?	0	О	0	0	0	0		Pⅅ 3-11
Are text and graphics balanced and appropriate for the evaluators?	0	0	0	0	0	0		Pⅅ 6
Are document, pagination, and graphic standards applied consistently?	0	0	0	0	0	0		Pⅅ 2
Is the package appealing? Would an evaluator want to look at it?	0	0	0	0	0	0		Pⅅ 3
Comments:								
OVERALL PROPOSAL RATING	0	0	0	0	0	0		
Overall Proposal Comments:				-				